# CITY OF DAYTON, OREGON ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2023

CITY OFFICIALS JUNE 30, 2023

Name and Address	Position	Term Expires
Trini Marquez	Mayor	December 31, 2026
Jim Maguire	Council President	December 31, 2026
Rosalba Sandoval-Perez	Council Member	December 31, 2026
Luke Wildhaber	Council Member	December 31, 2026
Kitty Mackin	Council Member	December 31, 2024
Drew Hildebrandt	Council Member	December 31, 2024
Annette Frank	Council Member	December 31, 2024

Council members receive mail at the City's address

## **Appointed Officials**

Rochelle Roaden City Manager P.O. Box 339 Dayton, Oregon 97114

Heather Martin/Paul Elsner, Beery, Elsner & Hammond, LLP City Attorneys \*

> Brooks Bateman, City of Newberg Building Official \*

Denny Muchmore, Westech Engineering City Engineer \*

Curt Fisher, Keil Jenkins, Mid-Willamette Valley Council of Governments City Planner \*

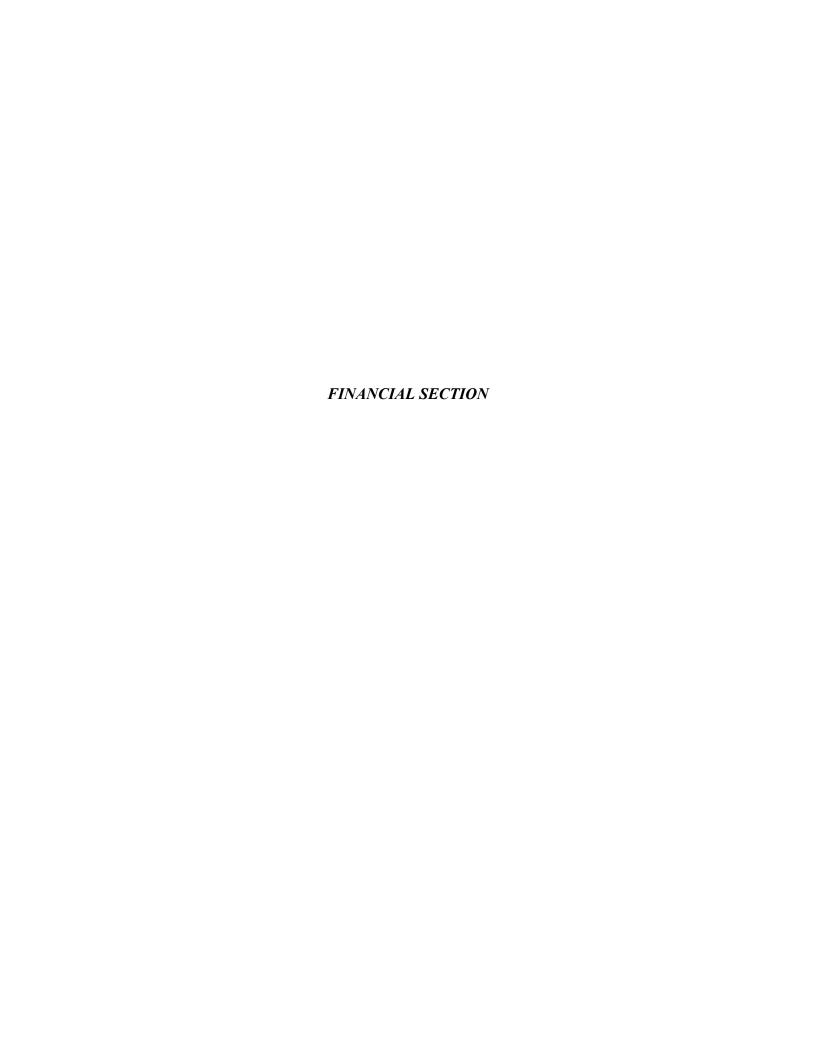
\*Contracted Services

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Dayton Dayton, Oregon

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the modified cash basis financial statements of the governmental activities, the business-type activities, and each major fund and the aggregate remaining fund information of the City of Dayton (the City) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2023, and the respective changes in financial position-modified cash basis and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in the summary of significant accounting policies in the notes to the financial statements.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter — Basis of Accounting

We draw attention to the notes to financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in the notes to the financial statements, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. Management's discussion and analysis and the supplementary information, which are the responsibility of management, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplementary information as listed in the table of contents is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Management's discussion and analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on such information.

#### Other Reporting Required by Legal and Regulatory Requirements

Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated January 22, 2024, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK CERTIFIED PUBLIC ACCOUNTANTS

By

Devan W. Esch, Principal January 22, 2024

### City of Dayton, Oregon

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### For the Fiscal Year Ended June 30, 2023

The management of the City of Dayton, Oregon presents this narrative overview and analysis to facilitate both a short and a long-term analysis of the financial activities of the City for the fiscal year ended June 30, 2023. Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report. Please read it in conjunction with the City's financial statements which follow this section.

## **Financial Highlights**

	June 30,						
		2023		2022		change	
Net Position	\$	4,712,662	\$	5,150,713	\$	(438,051)	
Change in Net Position		(438,051)		1,539,343		(1,977,394)	
Governmental Net Position		1,488,722		1,832,357		(343,635)	
Proprietary Net Position		3,223,940		3,318,356		(94,416)	
Change in Governmental Net Position		(343,635)		168,780		(512,415)	
Change in Proprietary Net Position		(94,416)		1,370,563		(1,464,979)	

#### **Overview of the Financial Statements**

The following discussion and analysis is intended to serve as an introduction to the City's basic financial statements and other information. The City's basic financial statements are comprised of three components:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the basic financial statements
- 4. Other information

**Government-wide financial statements** - The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. These statements include:

The Statement of Net Position (Modified Cash Basis). The statement of net position presents information on all of the assets and liabilities of the City as of the date on the statement. Net position is what remains after the recognized liabilities have been paid off or otherwise satisfied. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities (Modified Cash Basis). The statement of activities presents information showing how the net position of the City changed over the most recent fiscal year by tracking revenues, expenses and other transactions that increase or decrease net position in total.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include the following:

- General Government
- Public Safety
- Public Works
- Community Development

The business-type activities of the City include the following:

- Water Operations
- Sewer Operations

The government-wide financial statements can be found on pages 10 through 11 of this report.

Fund financial statements – The fund financial statements provide more detailed information about the City's funds, focusing on its most significant or "major" funds – not the City as a whole. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds - Governmental funds are used to account for activities where the emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial decisions. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions.

The City maintains ten individual budgetary governmental funds. Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances for those funds that are considered significant (major) to the City taken as a whole. These financial statements report five major funds, the General, Transient Lodging Tax, Local Option Tax, American Rescue Act funds, and Street Capital Projects. The State Revenue Sharing Fund has been combined with the General Fund for presentation purposes. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided as supplementary information in the form of combining statements.

The governmental fund financial statements can be found on pages 13 through 16 in the basic financial statements.

The City adopts an annual appropriated budget for all governmental funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided for the General Fund, State Revenue Sharing Fund, Transient Lodging Tax Fund, Local Option Tax Fund, American Rescue Plan Act Fund, Street Capital Projects Fund, Street Fund, Building Reserve Fund, Park Capital Projects Fund, and Equipment Replacement Reserve Fund.

Proprietary funds - Proprietary funds are used to account for activities where the emphasis is placed on net income determination. All of the City's proprietary funds are enterprise funds. Proprietary funds are used to

report the same functions presented as business-type activities in the government-wide financial statements.

The City uses proprietary funds to account for its water and sewer activity.

The proprietary funds for Water Operations and Sewer Operations are considered to be major funds of the City and are reported separately in the proprietary financial statements in the basic financial statements.

The City adopts an annual appropriated budget for each Proprietary fund. To demonstrate compliance with the budget, budgetary comparison statements have been provided for the proprietary funds as other supplementary information.

The proprietary financial statements can be found on pages 17 through 19 in the basic financial statements.

**Notes to the basic financial statements** - The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the basic financial statements and should be read in conjunction with them.

**Other information** - In addition to the basic financial statements and accompanying notes, this report also presents certain *supplementary information*, including the budgetary comparison schedules, and the combining nonmajor fund financial statements.

# **Government-Wide Financial Analysis**

#### Statement of Net Position (Modified Cash Basis)

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$4,712,662 at the close of fiscal year 2023.

A portion of the City's net position, \$2,771,472, or approximately 59%, represents resources that are subject to external restrictions on how they may be used. The remaining balance is net position - unrestricted totaling \$1,941,190, or approximately 41%.

	2023			2022				
	Governmental Activities	<b>J1</b>		Governmental Activities	Business-type Activities	Total		
Current and other assets	\$ 1,489,419	\$ 3,223,940	\$ 4,713,359	\$ 1,833,376	\$ 3,318,356	\$ 5,151,732		
Other liabilities	697		697	1,019		1,019		
Net position:								
Restricted	697,274	2,074,198	2,771,472	899,373	1,934,140	2,833,513		
Unrestricted	791,448	1,149,742	1,941,190	932,984	1,384,216	2,317,200		
Total Net Position	\$ 1,488,722	\$ 3,223,940	\$ 4,712,662	\$ 1,832,357	\$ 3,318,356	\$ 5,150,713		

#### Statement of Activities (Modified Cash Basis)

The City's net position decreased \$438,051 during fiscal 2022-2023. This decrease is explained in the government and business-type activities as follows:

Governmental activities - The City's net position decreased by \$343,635 from governmental activities due to a greater increase in total expenses compared to the increase in total revenues.

		2023		2022			
		Business-	_		Business-	_	
	Governmental type			Governmental	type		
	Activities	Activities	Total	Activities	Activities	Total	
Revenues							
Program Revenues							
Fees, fines and charges for services	\$ 236,752	\$ 1,606,059	\$ 1,842,811	\$ 94,878	\$ 1,557,995	\$ 1,652,873	
Operating grants and contributions	530,244	-	530,244	536,743	-	536,743.00	
Capital grants and contributions	657,262	87,242	744,504	156,161	1,570,330	1,726,491.00	
General Revenues							
Property taxes	527,302	-	527,302	502,730	-	502,730.00	
Transient lodging taxes	70,364	-	70,364	81,600	-	81,600.00	
Franchise fees	112,365	-	112,365	114,835	-	114,835.00	
Intergovernmental	91,010	23,249	114,259	88,601	23,249	111,850.00	
Investment earnings	55,152	44,025	99,177	10,064	8,020	18,084.00	
Miscellaneous	5,376	24,153	29,529	9,782	4,078	13,860.00	
Total Revenues	2,285,827	1,784,728	4,070,555	1,595,394	3,163,672	4,759,066	
Expenses							
General government	323,277	-	323,277	312,971	-	312,971	
Public safety	318,261	-	318,261	302,311	-	302,311	
Public works	1,370,293	-	1,370,293	537,628	-	537,628	
Community development	203,641	-	203,641	241,954	-	241,954	
Water	-	1,106,835	1,106,835	-	950,395	950,395	
Sewer	-	1,186,299	1,186,299	-	874,464	874,464	
Total Expenses	2,215,472	2,293,134	4,508,606	1,394,864	1,824,859	3,219,723	
Transfers	(413,990)	413,990		(31,750)	31,750		
Change in Net Position	(343,635)	(94,416)	(438,051)	168,780	1,370,563	1,539,343	
Net Position, beginning of year	1,832,357	3,318,356	5,150,713	1,663,577	1,947,793	3,611,370	
Net Position, end of year	\$ 1,488,722	\$ 3,223,940	\$ 4,712,662	\$ 1,832,357	\$ 3,318,356	\$ 5,150,713	

## Major Governmental Funds:

*General*. The General fund (reported as the combination of the General fund and the State Revenue Sharing fund) is the primary operating fund of the City. Fund balance was \$373,151 at June 30, 2023. The fund balance decreased by \$38,504 during the year mainly due to increased public works expenses.

As a measure of the fund's liquidity, it may be useful to compare total fund balance to total fund expenditures. Fund balance represents 50% of total General fund expenditures.

Transient Lodging Tax. The Transient Lodging Tax Fund accounts for revenues from the transient lodging tax. Expenditures are related to tourism promotion, tourism-related facilities, and related administrative costs. The fund balance decreased by \$73,236 during the year as a result of transfer to the Park Capital Projects fund.

*Local Option Tax.* The Local Option Tax fund accounts for revenues and expenditures related to police services. The fund balance decreased by \$19,183 as a result of expenses being slightly greater than revenues.

American Rescue Plan Act. The American Rescue Plan Act Fund accounts for revenues received through the American Rescue Plan Act of 2021. The money is used to respond to the COVID-19 pandemic and its negative economic impacts. The fund balance decreased by \$183,006 as a result of ARPA funds being transferred to other funds.

Street Capital Projects. The Street Capital Projects fund accounts for revenues and expenditures related to street improvements. The fund balance decreased by \$142,388 as a result of capital projects beginning during the year.

*Business-type activities* - The City's net position decreased by \$94,416 from business-type activities. This decrease was due to a decrease in revenues and an increase in expenditures.

Major Proprietary Funds:

Water Operations. Fund net position increased by \$60,860 during the year due to increased charges for services.

Sewer Operations. Fund net position decreased by \$180,730 as a result of increased expenses related to materials and services and capital outlay.

Debt Service. Fund net position increased by \$25,454 as a result of increased miscellaneous revenue.

#### **Capital Assets and Debt Administration**

Capital Assets

The City does not maintain historical cost and depreciation records for capital assets including infrastructure. Therefore, no information for capital assets is presented in the financial statements.

Debt

At the end of the current fiscal year, the City had a total of \$4,266,547 in debt outstanding.

The City's debt is for business-type activities and includes \$2,086,008 in outstanding water system improvement loans from Oregon Business Development Department, and \$2,180,539 in an outstanding USDA loan. The loans are paid from net revenues of the water and sewer systems.

State statutes limit the amount of general obligation debt a government entity may issue up to three percent of its total assessed valuation. The City currently has no general obligation debt.

	Business-type Activities			
	2023	2022		
OBDD loans	\$ 2,086,008	\$ 2,224,724		
USDA loan	2,180,539	2,221,141		
	\$ 4,266,547	\$ 4,445,865		

Additional information on the City's debt can be found in the notes to the basic financial statements.

## **Current Year General Fund Budgetary Highlights**

There was one supplemental budget adopted for the General fund during the current fiscal year to ensure adequate funds are available for Administration, Parks, Building, and planning to pay for increased expenses; and certain adjustments are necessary to ensure adequate funds are available within the Sewer fund and the State Revenue Sharing Fund.

# **Economic Factors and Next Year's Budgets and Rates**

During the preparation of the budget for the ensuing fiscal year, the long-term impacts of the local economy were examined in conjunction with business decisions made by the City. The following are the major assumptions used in developing the FY 2024 budget:

- The budget includes a 5% cost of living adjustment.
- The City's tax rate is estimated to be 100% of the City's permanent levy rate of \$1.7057 for general operations and \$1.85 for the local option tax levy.
- Assessed values, the basis of property tax revenues, will grow to 3% due to market conditions.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report should be addressed to Rochelle Roaden, City Manager at P.O. Box 339, Dayton, Oregon 97114.



STATEMENT OF NET POSITION (MODIFIED CASH BASIS) JUNE 30, 2023

			siness-type Activities	•	
ASSETS	 				
Cash and cash equivalents	\$ 1,489,419	\$	3,223,940	\$	4,713,359
LIABILITIES					
Payroll withholdings	 697	-	-		697
NET POSITION					
Restricted for:					
Debt service	-		105,873		105,873
Public safety	65,417		-		65,417
Streets	235,582		-		235,582
Community development	396,275		-		396,275
Capital acquisitions	-		1,965,878		1,965,878
Customer deposits	-		2,447		2,447
Unrestricted	 791,448		1,149,742		1,941,190
Total Net Position	\$ 1,488,722	\$	3,223,940	\$	4,712,662

			Program Revenues					
	Expenses	Fees, Fines and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions				
FUNCTIONS/PROGRAMS Governmental activities:	<u> </u>							
General government	\$ 323,277	\$ 2,930	\$ 306,827	\$ -				
Public safety	318,261	20,731	-	-				
Public works	1,370,293	185,500	209,789	656,862				
Community development	203,641	27,591	13,628	400				
Total Governmental activities	2,215,472	236,752	530,244	657,262				
Business-type activities:								
Water	1,106,835	1,072,957	-	6,305				
Sewer	1,186,299	533,102		80,937				
Total Business-type activities	2,293,134	1,606,059		87,242				
Total Activities	\$ 4,508,606	\$ 1,842,811	\$ 530,244	\$ 744,504				

# General Revenues:

Property taxes
Transient lodging taxes
Franchise taxes
Intergovernmental
Investment earnings
Miscellaneous

Total General Revenues

Transfers

Change in net position

Net Position - beginning of year

Net Position - end of year

# Net (Expenses) Revenues and Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (13,520) (297,530) (318,142) (162,022)	\$ - - -	\$ (13,520) (297,530) (318,142) (162,022)
(791,214)	-	(791,214)
- -	(27,573) (572,260)	(27,573) (572,260)
	(599,833)	(599,833)
(791,214)	(599,833)	(1,391,047)
527,302 70,364 112,365 91,010 55,152 5,376	23,249 44,025 24,153	527,302 70,364 112,365 114,259 99,177 29,529
861,569	91,427	952,996
(413,990)	413,990	
(343,635)	(94,416)	(438,051)
1,832,357	3,318,356	5,150,713
\$ 1,488,722	\$ 3,223,940	\$ 4,712,662

BALANCE SHEET – GOVERNMENTAL FUNDS (MODIFIED CASH BASIS) JUNE 30, 2023

		Special Revenue			
	 General		ransient dging Tax	Local	Option Tax
ASSETS					
Cash and cash equivalents	\$ 373,848	\$	318,451	\$	65,417
LIABILITIES AND FUND BALANCE Liabilities					
Payroll withholdings	\$ 697	\$	-	\$	-
Fund Balance Restricted for:					
Public safety	_		_		65,417
Streets	_		_		05,417
Community development	_		219,013		_
Committed to:			219,015		
Capital acquisitions	_		-		_
Community development	_		99,438		-
Unassigned	373,151		<u> </u>		
Total Fund Balance	 373,151		318,451		65,417
Total Liabilities and Fund Balance	\$ 373,848	\$	318,451	\$	65,417

<u>Special</u>	ecial Revenue		Capital Projects				
	can Rescue an Act		eet Capital Projects		Other vernmental Funds	ıl Total	
\$	1,314	\$	111,160	\$	619,229	\$	1,489,419
\$	-	\$	-	\$	-	\$	697
	- - -		111,160		235,582 177,262		65,417 346,742 396,275
	- 1,314		- - -		206,385		206,385 99,438 374,465
	1,314		111,160		619,229		1,488,722
\$	1,314	\$	111,160	\$	619,229	\$	1,489,419

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS (MODIFIED CASH BASIS)
YEAR ENDED JUNE 30, 2023

			Special Revenue				
	Gen	eral Fund		ransient lging Tax	Local	Option Tax	
REVENUES							
Taxes and assessments	\$	258,378	\$	70,364	\$	268,924	
Licenses and permits		300,796		-		-	
Intergovernmental		119,752		-		-	
Fines and forfeitures		33		-		7,477	
Miscellaneous		50,539		1,242		7,676	
Total Revenues		729,498		71,606		284,077	
EXPENDITURES							
Current							
General government		252,140		-		-	
Public safety		-		-		317,565	
Public works		263,288		-		-	
Community development		237,574		8,036		-	
Capital acquisitions		-		-		695	
Total Expenditures		753,002		8,036		318,260	
REVENUES OVER (UNDER)							
EXPENDITURES		(23,504)		63,570		(34,183)	
OTHER FINANCING SOURCES (USES)							
Transfers in		-		-		15,000	
Transfers out		(15,000)		(136,806)			
Total Other Financing Sources (Uses)		(15,000)		(136,806)		15,000	
NET CHANGE IN FUND BALANCE		(38,504)		(73,236)		(19,183)	
FUND BALANCE, beginning of year		411,655		391,687		84,600	
FUND BALANCE, end of year	\$	373,151	\$	318,451	\$	65,417	

Special Revenue	Cap	ital Projects					
American Rescue Plan Act	*		Other vernmental Funds	Total			
\$ -	\$	-	\$ -	\$	597,666		
-		4,500	400		305,696		
304,742		652,362	209,789		1,286,645		
-		-	-		7,510		
1,242		8,371	 19,240		88,310		
305,984		665,233	229,429		2,285,827		
-		-	-		252,140		
-		-	-		317,565		
-		-	140,629		403,917		
-		-	-		245,610		
		882,621	 112,924		996,240		
		882,621	 253,553		2,215,472		
305,984		(217,388)	(24,124)		70,355		
_		75,000	226,806		316,806		
(488,990)		-	(90,000)		(730,796)		
(488,990)		75,000	 136,806		(413,990)		
(183,006)		(142,388)	112,682		(343,635)		
184,320	,	253,548	506,547		1,832,357		
\$ 1,314	\$	111,160	\$ 619,229	\$	1,488,722		

STATEMENT OF FUND NET POSITION – PROPRIETARY FUNDS (MODIFIED CASH BASIS) JUNE 30, 2023

	o	Water perations	o	Sewer Pperations	Debt Service		Total	
ASSETS								
Current assets								
Cash and cash equivalents	\$	1,593,942	\$	1,277,222	\$	352,776	\$	3,223,940
FUND NET POSITION Restricted for:								
Customer deposits	\$	1,591	\$	856	\$	-	\$	2,447
Debt service		-		-		105,873		105,873
Capital acquisitions		899,119		1,066,759		-		1,965,878
Unrestricted		693,232		209,607		246,903		1,149,742
Total Fund Net Position	\$	1,593,942	\$	1,277,222	\$	352,776	\$	3,223,940

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION – PROPRIETARY FUNDS (MODIFIED CASH BASIS)
YEAR ENDED JUNE 30, 2023

	Water Operations	Sewer Operations	Debt Service	Total	
OPERATING REVENUES					
Charges for services	\$ 1,072,957	\$ 533,102	\$ -	\$ 1,606,059	
Miscellaneous	15,098	9,055		24,153	
Total Operating Revenues	1,088,055	542,157	-	1,630,212	
OPERATING EXPENSES					
Personal services	384,330	280,199	-	664,529	
Materials and services	349,914	281,081		630,995	
Total Operating Expenses	734,244	561,280		1,295,524	
OPERATING INCOME	353,811	(19,123)	-	334,688	
NONOPERATING REVENUES/EXPENSES					
Intergovernmental	-	-	23,249	23,249	
Capital acquisitions	(129,380)	(625,018)	-	(754,398)	
Debt service					
Principal	-	-	(179,318)	(179,318)	
Interest	-	-	(63,894)	(63,894)	
Interest revenue	20,124	14,484	9,417	44,025	
Total Nonoperating Revenues/Expenses	(109,256)	(610,534)	(210,546)	(930,336)	
NET INCOME BEFORE TRANSFERS AND CONTRIBUTIONS	244,555	(629,657)	(210,546)	(595,648)	
Capital contributions	6,305	80,937	-	87,242	
Transfers in	-	528,990	236,000	764,990	
Transfers out	(190,000)	(161,000)		(351,000)	
CHANGE IN FUND NET POSITION	60,860	(180,730)	25,454	(94,416)	
FUND NET POSITION, beginning of year	1,533,082	1,457,952	327,322	3,318,356	
FUND NET POSITION (Deficit), end of year	\$ 1,593,942	\$ 1,277,222	\$ 352,776	\$ 3,223,940	

STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS (MODIFIED CASH BASIS) YEAR ENDED JUNE 30, 2023

	Water Operations	Sewer Operations	Debt Service	Total
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from customers  Cash paid to employees and others for salaries and benefits  Cash paid to suppliers and others	\$ 1,088,055 (384,330) (349,914)	\$ 542,157 (280,199) (281,081)	\$ - - -	\$ 1,630,212 (664,529) (630,995)
Net Cash Provided by (Used for) Operating Activities	353,811	(19,123)	-	334,688
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Transfers in	(100,000)	528,990	236,000	764,990
Transfers out  Net Cash Provided by (Used for) Non-Capital  Financing Activities	(190,000)	(161,000)	236,000	(351,000) 413,990
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Intergovernmental revenue Purchase of capital assets Interest paid on debt Principal paid on debt	(129,380)	(625,018) - -	23,249 - (63,894) (179,318)	23,249 (754,398) (63,894) (179,318)
Capital contributions  Net Cash Used for Capital and Related Financing Activities	(123,075)	(544,081)	(219,963)	87,242 (887,119)
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	20,124	14,484	9,417	44,025
Increase (Decrease) in Cash and Cash Equivalents	60,860	(180,730)	25,454	(94,416)
CASH AND CASH EQUIVALENTS, Beginning of year	1,533,082	1,457,952	327,322	3,318,356
CASH AND CASH EQUIVALENTS, End of year	\$ 1,593,942	\$ 1,277,222	\$ 352,776	\$ 3,223,940
NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating income	\$ 353,811	\$ (19,123)	\$ -	\$ 334,688
Net Cash Provided by Operating Activities	\$ 353,811	\$ (19,123)	\$ -	\$ 334,688

# CITY OF DAYTON, OREGON NOTES TO BASIC FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2023

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Dayton, Oregon was incorporated in 1880 under the provisions of the Oregon Statutes. The City is governed by a city council and mayor who are responsible for rulemaking, budget preparation and enforcement, expenditure approval, and hiring of the City management personnel. The mayor and six council members are elected by vote of the general public.

There are certain governmental agencies and various service districts which provide services within the City. These agencies have independently elected governing boards and the City is not financially accountable for these organizations. Therefore, financial information for these agencies is not included in the accompanying basic financial statements.

As discussed further under *Measurement Focus and Basis of Accounting*, these financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of interfund activity has been removed from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position (Modified Cash Basis) and the Statement of Activities (Modified Cash Basis).

The Statement of Net Position (Modified Cash Basis) presents all the recorded assets and liabilities of the City. Net position, representing assets less liabilities, is shown in two components: restricted for special purposes, amounts which must be spent in accordance with legal restrictions; and unrestricted, the amount available for ongoing City activities.

The Statement of Activities (Modified Cash Basis) demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has governmental (general, special revenue and capital projects) and proprietary type (enterprise) funds. Major individual governmental funds, and major individual proprietary funds are reported

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

YEAR ENDED JUNE 30, 2023

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basic Financial Statements (Continued)

as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplementary information.

Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, fund equity, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

Government accounting standards set forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the government and proprietary combined) for the determination of major funds.

The City reports the following major governmental funds:

General Fund

This fund accounts for the financial operations of the City not accounted for in any other fund. Principal sources of revenues are property taxes, licenses and permits, franchise fees and State shared revenues. Primary expenditures are for general administration.

State Revenue Sharing Fund

This fund accounts for state fund resources and expenditures are for general operations. This fund is included with the General Fund for reporting purposes.

Transient Lodging Tax Fund

This fund accounts for transient lodging taxes received that will be spent on tourism promotion, tourism-related facilities, and related administrative costs, with some restrictions.

Local Option Tax Fund

This fund accounts for the property tax revenue received from a special levy approved by the voters. The money is used primarily to pay for police services.

American Rescue Plan Act Fund

This fund accounts for revenues received through the American Rescue Plan Act of 2021. The money is used to respond to the COVID-19 pandemic and its negative economic impacts.

Street Capital Projects Fund

This fund accounts for money set aside for street improvements. The principal revenues are from transfers in and the primary expenditures are for street improvements.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation (Continued)

The City reports the following nonmajor governmental funds:

Street Fund

This fund accounts for street maintenance and improvements. The primary source of revenues is from motor vehicle fuel taxes and expenditures are for street maintenance and improvements.

Building Reserve Fund

This fund accounts for money set aside for building improvements. The principal revenues are from transfers in and primary expenditures are for building improvements.

Park Capital Projects Fund

This fund accounts for money set aside for park improvements. The principal revenues are transfers from the General Fund and primary expenditures are for park projects.

Equipment Replacement Reserve Fund

This fund accounts for money set aside for equipment purchases. The principal revenues are from transfers from the General Fund and primary expenditures are for equipment purchases.

The City reports the following proprietary operations as major. They are used to account for the acquisition, operation, and maintenance of the sewer and water systems. These funds are entirely or predominantly self-supported through user charges to customers.

Water Operations

This fund accounts for the operations, maintenance, capital construction projects and payments of principal and interest on loans for the water system, which are funded through utility fees and debt proceeds.

Sewer Operations

This fund accounts for the operations, maintenance, capital construction projects and payments of principal and interest on loans for the sewer system, which are funded through utility fees and debt proceeds.

Debt Service Fund

This fund accounts for the accumulation of resources and payment of principal and interest on loans. Interest earnings and transfers from other funds are the primary source of revenues.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Fund Balance

In governmental funds, the City's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories, prepaids and deposits, and assets held for resale.

Fund balance is reported as restricted when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as committed when the City Council takes formal action that places specific constraints on how the resources may be used. The City Council can modify or rescind the commitment at any time through taking a similar formal action.

Resources that are constrained by the City's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent is expressed when the City Council approves which resources should be "reserved" during the adoption of the annual budget. The City's City Manager uses that information to determine whether those resources should be classified as assigned or unassigned for presentation in the City's Annual Financial Report.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned within the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

When expenditures are paid for purposes in which both net position - restricted and net position - unrestricted are available, the City deems net position - restricted to be spent first.

Definitions of Governmental Fund Types

The General Fund is used to account for all financial resources not accounted for in another fund.

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenues sources" means that the revenue sources for the fund must be from restricted or committed sources, specifically that a substantial portion of the revenue must be from these sources and be expended in accordance with those requirements. Budgetary Special Revenue Funds whose primary source of funding is transfers from the General Fund must be reported as part of the General Fund. Therefore, in the Governmental Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances, the State Revenue Sharing Fund has been combined with the General Fund.

Capital Projects Funds are utilized to account for financial resources to be used for the acquisition or construction of capital equipment and facilities.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe what transactions or events are recorded within the various financial statements. Basis of accounting refers to when and how transactions or events are recorded, regardless of the measurement focus applied.

In the government-wide Statement of Net Position (Modified Cash Basis) and Statement of Activities (Modified Cash Basis), both governmental and business-type activities are presented using the economic resource measurement focus, within the limitations of the modified cash basis of accounting, as defined below.

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus is applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary funds utilize an economic resource measurement focus within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of operating income, change in net position (or cost recovery), net financial position, and cash flows. All assets, deferred outflows, liabilities, and deferred inflows (whether current or noncurrent or financial or nonfinancial) associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by the GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include:

- 1. Interfund receivables and payables that are temporary borrowing and result from transactions involving cash or cash equivalents are recognized.
- 2. Assets that normally convert to cash or cash equivalents (e.g., certificates of deposit, external cash pools, and marketable investments) that arise from transactions and events involving cash or cash equivalents are recognized.
- 3. Liabilities for cash (or cash equivalents) held on behalf of others or held in escrow are recognized.

The modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods and services received but not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value. Additionally, long-term liabilities such as debt are only reported in the notes to the financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Measurement Focus and Basis of Accounting (Continued)

If the City utilized the basis of accounting recognized as generally accepted in the United States of America, the fund financial statements for the governmental funds would use the modified accrual basis of accounting, and the fund financial statements for the proprietary funds would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

The City's policy, although not in accordance with accounting principles generally accepted in the United States of America, is acceptable under Oregon Law (ORS 294.333), which leaves the selection of the method of accounting to the discretion of the municipal corporation.

Proprietary funds distinguish between operating and nonoperating revenues and expenses. Operating revenues and expenses result from providing services to customers in connection with ongoing utility operations. The principal operating revenues are charges to customers for service. Operating expenses include payroll and related costs, and materials and supplies. All revenues not considered operating are reported as nonoperating.

#### Cash and Cash Equivalents

The City maintains cash and cash equivalents in a common pool that is available for use by all funds. Each fund type's portion of this pool is displayed in the financial statements as cash and cash equivalents. The City considers cash on hand, demand deposits and savings accounts, and short-term investments with an original maturity of three months or less from the date of acquisition to be cash and cash equivalents.

Oregon Revised Statutes authorize the City to invest in certificates of deposit, savings accounts, bank repurchase agreements, bankers' acceptances, general obligations of U.S. Government and its agencies, certain bonded obligations of Oregon municipalities and the State Treasurer's Local Government Investment Pool, among others.

Investments are stated at cost, which approximates fair value.

#### Property Taxes

Property taxes are levied by the County Assessor and collected by the County Tax Collector. The taxes are levied and become a lien as of July 1. They may be paid in three installments payable in equal payments due November 15, February 15, and May 15. The City's property tax collection records show that most of the property taxes due are collected during the year of levy and delinquent taxes are collected in the next few years.

#### Capital Assets

The City does not maintain historical cost or depreciation records for capital assets. Therefore, capital assets are not reported in the notes to the financial statements.

#### Long-Term Debt

Long-term debt is presented only in the notes to the financial statements. Payments of principal and interest are recorded as expenditures / expenses when paid.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### Accrued Compensated Absences

Accumulated unpaid vacation and comp time pay is not accrued. Earned but unpaid sick pay is recorded as an expenditure when paid. The amount payable for accumulated vacation and comp time at June 30, 2023 was \$11,205.

## Budgets and Budgetary Accounting

The City adopts the budget on an object basis (personnel services, materials and services, capital outlay, debt service), for all funds except the General fund, where the budget is adopted on a departmental basis. Therefore, cash expenditures of a fund may not legally exceed that object's appropriations for cash expenditures. The City Council may amend the budget to expend unforeseen revenues by supplemental appropriations. Appropriations lapse at year-end and may not be carried over. The City does not use encumbrance accounting.

# Use of Estimates

The preparation of basic financial statements, in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that effect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and reported amounts of revenues and expenses/expenditures during the year ended June 30, 2023. Actual results may differ from such estimates.

#### CASH AND CASH EQUIVALENTS

Cash	
Cash on hand	\$ 350
Deposits with financial institutions	460,071
Investments	
Local Government Investment Pool	4,252,938
	\$ 4,713,359

#### **Deposits**

At year end, the book balance of the City's bank deposits (checking account) was \$408,476 and the bank balance was \$492,561. The difference is due to transactions in process. Bank deposits are secured to legal limits by federal deposit insurance. All deposits not covered by FDIC insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

## CASH AND CASH EQUIVALENTS (Continued)

Custodial Credit Risk - Deposits

This is the risk that in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions for up to \$250,000 for the aggregate of all demand deposits and the aggregate of all time deposit and savings accounts at each institution. Deposits in excess of FDIC coverage are with institutions participating in the Oregon Public Funds Collateralization Program (PFCP). The PFCP is a shared liability structure for participating bank depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. Barring any exceptions, a bank depository is required to pledge collateral valued at least 10% of their quarter-end public fund deposits if they are well capitalized, 25% of their quarter-end public fund deposits if they are undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities. As of June 30, 2023, \$242,561 of the City's bank balances was covered by the PFCP.

Custodial Risk – Local Government Investment Pool

For the LGIP, this is the risk that, in the event of a failure of the counterparty, the City will not be able to recover the value of its investments or collateralized securities that are in the possession of an outside party. The City's investment policy limits the types of investments that may be held and does not allow securities to be held by the counterparty.

The LGIP is administered by the Oregon State Treasury with the advice of other state agencies and is not registered with the U.S. Securities and Exchange Commission. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of or has control of any fund. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short Term Fund Board, which has established diversification percentages and specifies the types and maturities of the investments. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP. These investments within the LGIP must be invested and managed as a prudent investor would, exercising reasonable care, skill, and caution. Professional standards indicate that the investments in external investment pools are not subject to custodial risk because they are not evidenced by securities that exist in physical or book entry form. Nevertheless, management does not believe that there is any substantial custodial risk related to investments in the LGIP.

#### Local Government Investment Pool

The State Treasurer of the State of Oregon maintains the Oregon Short Term Fund, of which the Local Government Investment Pool is part. Participation by local governments is voluntary. The State of Oregon investment policies are governed by statute and the Oregon Investment Council. In accordance with Oregon Statutes, the investment funds are invested as a prudent investor would do, exercising reasonable care, skill, and caution. The Oregon Short Term Fund is the LGIP for local governments and was established by the State Treasurer. It was created to meet the financial and administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). At June 30, 2023, the fair value of the position in the Oregon State Treasurer's Short Term Investment Pool was approximately equal to the value of the pool shares. The investment in the Oregon Short Term Fund is not subject to risk evaluation. LGIP is not rated for credit quality.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

## CASH AND CASH EQUIVALENTS (Continued)

Local Government Investment Pool (Continued)

Separate financial statements for the Oregon Short Term Fund are available from the Oregon State Treasurer.

Interest Rate Risk

In accordance with its investment policy, the City manages its exposure to declines in fair value of its investments by limiting its investments to the LGIP.

#### LONG-TERM DEBT

As a result of the use of the modified cash basis of accounting in this report, obligations related to long-term debt and other obligations are not reported as liabilities in the financial statements. Long-term debt transactions for the year were as follows:

	_	Outstanding July 1, 2022	Matured/ Redeemed During Year		Outstanding June 30, 2023		Due Within One Year	
Direct Placement - Business-type activities								
Note payable to Infrastructure Finance Authority (Oregon Business Development Department)	\$	1,864,080	\$	(124,692)	\$	1,739,388	\$	125,939
Note payable to Infrastructure Finance Authority (Oregon Business Development Department)		360,644		(14,024)		346,620		14,164
Development Department)		300,044		(14,024)		340,020		14,104
USDA Sewer Improvement Loan		2,221,141		(40,602)		2,180,539		41,363
	\$	4,445,865	\$	(179,318)	\$	4,266,547	\$	181,466

In relation to the 2005 Infrastructure Finance Authority borrowing, the City of Dayton made a loan to the City of Lafayette in the amount of \$600,000, which is collateralized by wells. The loan is to be repaid in annual installments of \$23,249 including interest at 1% through November 2033. The balance receivable at June 30, 2023 was \$241,034.

Loans payable – Business Type Activities

<u>Infrastructure Finance Authority (OBDD)</u>: On September 30, 2002, the City entered into a loan agreement with the Oregon Business Development Division for water system improvements. The loan was for \$3,383,000 and calls for annual payments of \$143,333. The loan bears interest at 1%. Final maturity is December 1, 2032. In the event of default OBDD may declare all amounts immediately due and payable and pursue any remedies that are legally available.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

## LONG-TERM DEBT (Continued)

<u>Infrastructure Finance Authority (OBDD)</u>: On November 18, 2014 the City entered into a loan agreement with the Oregon Business Development Division for water system improvements. The loan was for \$910,000 with a \$455,000 conditional forgivable portion which was forgiven in June 2015. The loan calls for annual payments of \$17,630 and bears interest at 1%. Final maturity is December 1, 2044. In the event of default OBDD may declare all amounts immediately due and payable and pursue any remedies that are legally available.

<u>USDA Sewer Improvement Loan</u>: On December 6, 2019 the City refinanced the existing loan with Oregon DEQ in the amount of \$2,300,000 through the U.S. Department of Agriculture. The loan will bear interest at 1.874% and will be repaid in equal installments over 40 years. In the event of default USDA may pursue any remedies that are legally available.

Future maturities of unmatured principal and interest for the fiscal years ending June 30 are as follows:

Ì	n · · · /				
Principal			Interest		Total
\$	181,466	\$	61,745	\$	243,211
	183,534		59,678		243,212
	185,846		57,366		243,212
	188,079		55,132		243,211
	974,849		241,209		1,216,058
	892,133		180,897		1,073,030
	361,428		137,962		499,390
	357,336		106,741		464,077
	335,232		76,008		411,240
	367,857		43,383		411,240
	238,788		9,050		247,838
\$	4,266,547	\$	1,029,172	\$	5,295,719
	\$	357,336 335,232 367,857 238,788	357,336 335,232 367,857 238,788	357,336       106,741         335,232       76,008         367,857       43,383         238,788       9,050	357,336 106,741 335,232 76,008 367,857 43,383 238,788 9,050

USDA requires a Debt Service Reserve, which is fully funded at \$82,248. There's also a requirement for an annual deposit of \$14,544 to the Short-Lived Assets Reserve. The balance in the SLAR is \$15,000 as of June 30, 2023.

#### **PENSION PLAN**

<u>Plan Description</u> - City employees are provided pension benefits through the Oregon Public Employees Retirement System (PERS). PERS is a cost-sharing multiple-employer defined benefit pension plan for units of state and local government in Oregon, containing multiple actuarial pools. Benefits are established and amended by the Oregon State Legislature pursuant to ORS Chapters 238 and 238A. The legislature has delegated the authority to administer and manage PERS to the Public Employees Retirement Board. PERS issues a publicly available financial report that can be found at: https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

#### PENSION PLAN (Continued)

<u>Benefits Provided</u> - PERS provides retirement, disability, and death benefits which vary based on a qualified employee's hire date and employment class (general service or police/fire). All City employees are eligible to participate after six months of covered employment. Details applicable to police/fire employees are noted in [square brackets] where different.

The Tier One/Tier Two Retirement Plan applies to qualifying employees hired before August 29, 2003 and is closed to new members.

Monthly retirement benefits are based on final 3-year average salary multiplied by years of service and a factor of 1.67% [2.00%]. Benefits may also be based on a money match computation, or formula plus annuity (for members contributing before August 21, 1981), if a greater benefit results. Employees are fully vested after making contributions in each of five calendar years and are eligible to retire at age 55 [50]. Tier One benefits are reduced if retirement occurs prior to age 58 [55] with less than 30 [25] years of service; Tier Two benefits are reduced for retirement prior to age 60.

Employees are eligible for service-related disability benefits regardless of length of service; 10 years of service is required for nonservice-related benefits. Disability benefits are determined in the same manner as retirement benefits with service time computed to age 58 [55].

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance. The beneficiary may also receive a matching lump-sum payment from employer funds if the member was in covered employment at the time of death, or if the member died less than 120 days after termination, while on official leave of absence, or as a result of a job-related injury.

Monthly benefits are subject to annual cost-of-living adjustments (COLA). For benefits earned after the relevant effective dates, the COLA is subject to a cap of 1.25% on the first \$60,000 of annual benefits and 0.15% thereafter (ORS 238.360).

The Oregon Public Service Retirement Plan (OPSRP) applies to qualifying employees hired on or after August 29, 2003.

Monthly retirement benefits are based on final 3-year average salary multiplied by years of service and a factor of 1.50% [1.80%]. Employees are fully vested after completing 600 hours of service in each of five calendar years and are eligible to retire at age 58 [53] with 30 [25] years of service, or at age 65 [60] otherwise.

Employees are eligible for service-related disability benefits regardless of length of service; 10 years of service is required for nonservice-related benefits. The benefit is 45% of the employee's salary during the last full month of employment before the disability occurred.

Upon the death of a non-retired member, the beneficiary receives a monthly benefit equal to 50% of the retirement benefit that would have been paid to the member.

Monthly benefits are subject to annual cost-of-living adjustments (COLA). For benefits earned after the relevant effective dates, the COLA is subject to a cap of 1.25% on the first \$60,000 of annual benefits and 0.15% thereafter (ORS 238A.210).

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

#### **PENSION PLAN** (Continued)

Contribution Requirements – As a participating employer, the City is required to make monthly contributions to PERS based on actuarially determined percentages of covered payroll. Rates in effect for fiscal year 2023 were 19.37% for Tier One/Tier Two employees, 15.52% for OPSRP general service employees, and 19.88% for OPSRP police/fire employees. The City's total contributions to PERS were \$81,273 for fiscal year ended June 30, 2023.

Contribution requirements are established by Oregon statute and may be amended by an act of the Oregon State Legislature. Employer contribution rates for fiscal year 2023 were based on the December 31, 2020 actuarial valuation using the entry age normal actuarial cost method. It is important to note that the actuarial valuations used for rate setting are based on different methods and assumptions than those used for financial reporting which are described later in this note.

Employee contributions are set by statute at 6% of salary and are remitted by participating employers, who may agree to make employee contributions on the employee's behalf. Prior to January 1, 2004, employee contributions were credited to the defined benefit pension plan. Beginning January 1, 2004, all employee contributions were placed in the OPSRP Individual Account Program (IAP), a defined contribution pension plan described further at the end of this note.

Pension Assets/Liabilities, Pension Expense, and Pension-Related Deferrals – At June 30, 2023, the City reported a net pension liability of \$776,527 as its proportionate share of the collective net pension liability for PERS, measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on a December 31, 2020 actuarial valuation, rolled forward to the measurement date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to PERS relative to the projected contributions of all participating employers, as actuarially determined. The City's proportion was 0.005071% as of the June 30, 2022 measurement date, compared to 0.004364% as of June 30, 2021.

<u>Actuarial Methods and Assumptions</u> – The total pension liability in the December 31, 2020 actuarial valuation was determined using the entry age normal method and the following actuarial assumptions, applied to all periods included in the measurement: inflation rate of 2.40%, projected salary increases of 3.40%, investment rate of return of 6.90%, and mortality rates based on the Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs. These assumptions were based on the results of the December 31, 2020 actuarial experience study.

The long-term expected rate of return on pension plan investments was developed by combining estimated rates of return for each major asset class weighted by target asset allocation percentages and adjusting for inflation.

Target allocations and estimated geometric rates of return for each major asset class are available in the PERS publicly available financial report previously mentioned.

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following chart shows the sensitivity of the net pension liability (asset) to changes in the discount rate, based on calculations using discount rates of 5.90%, 6.90%, and 7.90%.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2023

#### **PENSION PLAN** (Continued)

	1% Decre (5.90%		 ount Rate 6.90%)	1% Increas (7.90%)	
Proportionate share of the					
net pension liability	\$	1,377,103	\$ 776,527	\$	273,872

<u>Pension Plan Fiduciary Net Position</u> – Detailed information about PERS' net position is available in its separately issued financial report.

<u>Defined Contribution Plan</u> – PERS-eligible employees are statutorily required to contribute 6% of their annual covered salary to the OPSRP Individual Account Program (IAP), a defined contribution pension plan. Benefits terms, including contribution requirements, are established by the Oregon Legislature. As permitted, the City has opted to pick-up the contributions on behalf of employees; contributions were \$21,188 for the year ended June 30, 2023. Employees are fully vested after completing 600 hours of service in each of five calendar years. PERS contracts with VOYA Financial to administer the IAP.

#### **OVEREXPENDITURE OF APPROPRIATIONS**

Oregon law prohibits disbursements of a fund in excess of Council approved appropriations. Disbursements in excess of appropriations in individual funds occurred as follows:

Fund/Appropriation Category	Budget	Actual	Variance
Street			
Personnel services	\$65,790	\$ 72,572	\$ (6,782)
Water Utility			
Personnel services	375,794	384,330	(8,536)
Sewer Utility			
Personnel services	277,149	280,199	(3,050)
Materials and services	266,205	271,081	(4,876)

#### INTERFUND TRANSFERS (BUDGETARY BASIS)

Fund	Transfers In	Transfers Out		
General	\$ -	\$ 35,000		
Transient Lodging Tax	-	136,806		
Local Option Tax	15,000	-		
American Rescue Act	-	488,990		
Street Capital Projects	75,000	-		
State Revenue Sharing	20,000	-		
Nonmajor Governmental Funds				
Street	-	90,000		
Building Reserve	25,000	-		
Park Capital Projects	136,806	-		
Equipment Replacement Reserve	65,000	-		
Water Utility	-	440,000		
Water Utility Capital	250,000	-		
Sewer Utility	-	171,000		
Sewer Utility Capital	538,990	-		
Debt Service	236,000			
	\$ 1,361,796	\$ 1,361,796		

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move revenues restricted to debt service from the funds collecting the revenues to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **CONTINGENCIES**

The City purchases commercial insurance to cover all commonly insurable risks, which includes property damage, liability, and employee bonds. Most policies carry a small deductible amount. There were no open claims at the time of this report. No insurance settlements have exceeded coverage in the last three years.



RECONCILIATION OF BUDGETARY FUNDS TO REPORTING FUNDS – GENERAL FUND – BALANCE SHEET (BUDGETARY BASIS)
JUNE 30, 2023

	 Budgeta					
	 General	~~~~	e Revenue haring	Total (reported as General Fund)		
ASSETS  Cash and cash equivalents	\$ 337,073	\$	36,775	\$	373,848	
LIABILITIES AND FUND BALANCE Liabilities Payroll withholdings	\$ 697	\$	-	\$	697	
Fund Balance Unassigned	 336,376		36,775		373,151	
Total Liabilities and Fund Balance	\$ 337,073	\$	36,775	\$	373,848	

RECONCILIATION OF BUDGETARY FUNDS TO REPORTING FUNDS – GENERAL FUND – STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) YEAR ENDED JUNE 30, 2023

	Budgetary funds							
		General	State Revenue Sharing		Elimination		as	l (reported General Fund)
REVENUES								
Taxes and assessments	\$	258,378	\$	-	\$	-	\$	258,378
Licenses and permits		300,796		-		-		300,796
Intergovernmental		87,234		32,518		-		119,752
Fines and forfeitures		33		-		-		33
Miscellaneous		46,498		4,041				50,539
Total Revenues		692,939		36,559		-		729,498
EXPENDITURES								
General government		189,169		62,971		-		252,140
Public works		263,288		-		-		263,288
Community development		234,939		2,635				237,574
Total Expenditures		687,396		65,606				753,002
REVENUES OVER (UNDER)								
EXPENDITURES		5,543		(29,047)		-		(23,504)
OTHER FINANCING SOURCES (USES)								
Transfers in		-		20,000		(20,000)		-
Transfers out		(35,000)		-		20,000		(15,000)
Total Other Financing Sources (Uses)		(35,000)		20,000				(15,000)
NET CHANGE IN FUND BALANCE		(29,457)		(9,047)		-		(38,504)
FUND BALANCE, beginning of year		365,833		45,822				411,655
FUND BALANCE, end of year	\$	336,376	\$	36,775	\$		\$	373,151

COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	Special Revenue		Сар	ital Projects			
	Street	Building Reserve		rk Capital Projects	Rep	uipment lacement leserve	Total
ASSETS		,		•			
Cash and cash equivalents	\$ 185,582	\$ 213,920	\$	177,262	\$	42,465	\$ 619,229
Fund Balance							
Restricted for:							
Streets	\$ 185,582	\$ 50,000	\$	-	\$	-	\$ 235,582
Community development	-	-		177,262		-	177,262
Committed to:							
Capital acquisitions	 	163,920				42,465	206,385
Total Fund Balance	185,582	213,920		177,262		42,465	 619,229
Total Liabilities and Fund Balance	\$ 185,582	\$ 213,920	\$	177,262	\$	42,465	\$ 619,229

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023

	Special Revenue				
	Street	Building Reserve	Park Capital Projects	Equipment Replacement Reserve	Total
REVENUES					
Licenses and permits	\$ -	\$ -	\$ 400	\$ -	\$ 400
Intergovernmental	209,789	-	-	-	209,789
Miscellaneous	4,136	5,217	8,210	1,677	19,240
Total Revenues	213,925	5,217	8,610	1,677	229,429
EXPENDITURES					
Current					
Public works	140,629	<u>-</u>	-	-	140,629
Capital acquisitions	9,193	23,275	35,069	45,387	112,924
Total Expenditures	149,822	23,275	35,069	45,387	253,553
REVENUES OVER (UNDER)					
EXPENDITURES	64,103	(18,058)	(26,459)	(43,710)	(24,124)
OTHER FINANCING SOURCES (USES)					
Transfers in	-	25,000	136,806	65,000	226,806
Transfers out	(90,000)				(90,000)
Total Other Financing Sources (Uses)	(90,000)	25,000	136,806	65,000	136,806
NET CHANGE IN FUND BALANCE	(25,897)	6,942	110,347	21,290	112,682
FUND BALANCE, beginning of year	211,479	206,978	66,915	21,175	506,547
FUND BALANCE, end of year	\$ 185,582	\$ 213,920	\$ 177,262	\$ 42,465	\$ 619,229

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – GENERAL FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts							
		Original		Final		Actual	$\nu$	'ariance
REVENUES				•				
Taxes and assessments	\$	232,000	\$	232,000	\$	258,378	\$	26,378
Licenses and permits		141,200		289,200		300,796		11,596
Intergovernmental		76,000		76,000		87,234		11,234
Fines and forfeitures		100		100		33		(67)
Miscellaneous		26,850		45,350		46,498		1,148
Total Revenues		476,150		642,650		692,939		50,289
EXPENDITURES								
Adminstration		217,261		231,987		189,169		42,818
Parks		180,892		190,392		132,979		57,413
Library		131,280		131,280		101,960		29,320
Planning		103,862		136,136		118,542		17,594
Building program		112,396		197,396		144,746		52,650
Total Expenditures		745,691		887,191		687,396		199,795
REVENUES OVER (UNDER) EXPENDITURES		(269,541)		(244,541)		5,543		250,084
OTHER FINANCING SOURCES (USES)								
Transfers out		(25,000)		(35,000)		(35,000)		_
NET CHANGE IN FUND BALANCE		(294,541)		(279,541)		(29,457)		250,084
FUND BALANCE, beginning of year		366,442		366,442		365,833		(609)
FUND BALANCE, end of year	\$	71,901	\$	86,901	\$	336,376	\$	249,475

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – STATE REVENUE SHARING FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts			nts			
	0	riginal		Final	 Actual	Va	ıriance
REVENUES							
Intergovernmental	\$	32,000	\$	32,000	\$ 32,518	\$	518
Miscellaneous		600		600	4,041		3,441
Total Revenues		32,600		32,600	36,559		3,959
EXPENDITURES							
Materials and services		61,752		71,752	62,971		8,781
Capital outlay		7,650		7,650	2,635		5,015
Total Expenditures		69,402		79,402	 65,606		13,796
REVENUES OVER (UNDER) EXPENDITURES		(36,802)		(46,802)	(29,047)		17,755
OTHER FINANCING SOURCES (USES) Transfers in		10,000		20,000	20,000		-
NET CHANGE IN FUND BALANCE		(26,802)		(26,802)	(9,047)		17,755
FUND BALANCE, beginning of year		26,802		26,802	 45,822		19,020
FUND BALANCE, end of year	\$		\$		\$ 36,775	\$	36,775

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – TRANSIENT LODGING TAX FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts							
		Original		Final	Actual	V	ariance	
REVENUES								
Taxes and assessments	\$	70,000	\$	70,000	\$ 70,364	\$	364	
Miscellaneous		200		200	1,242		1,042	
Total Revenues		70,200		70,200	71,606		1,406	
EXPENDITURES								
Personal services		44,951		44,951	3,104		41,847	
Materials and services		59,618		59,618	4,932		54,686	
Capital outlay		20,000		20,000	-		20,000	
Contingency		100,000		100,000			100,000	
Total Expenditures		224,569		224,569	8,036		216,533	
REVENUES OVER (UNDER)								
EXPENDITURES		(154,369)		(154,369)	63,570		217,939	
OTHER FINANCING SOURCES (USES)								
Transfers out		(136,806)		(136,806)	(136,806)			
NET CHANGE IN FUND BALANCE		(291,175)		(291,175)	(73,236)		217,939	
FUND BALANCE, beginning of year		385,819		385,819	 391,687		5,868	
FUND BALANCE, end of year	\$	94,644	\$	94,644	\$ 318,451	\$	223,807	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – LOCAL OPTION TAX FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts						
		Original		Final	Actual	V	ariance
REVENUES							
Taxes and assessments	\$	241,500	\$	241,500	\$ 268,924	\$	27,424
Fines and forfeitures		10,350		10,350	7,477		(2,873)
Miscellaneous		1,000		1,000	 7,676		6,676
Total Revenues		252,850		252,850	284,077		31,227
EXPENDITURES							
Personnel services		73,422		73,422	72,936		486
Materials and services		264,945		264,945	244,629		20,316
Capital outlay		1,250		1,250	695		555
Contingency		1,267		1,267	-		1,267
Total Expenditures		340,884		340,884	318,260		22,624
REVENUES OVER (UNDER) EXPENDITURES		(88,034)		(88,034)	(34,183)		53,851
OTHER FINANCING SOURCES (USES) Transfers in		15,000		15,000	15,000		
NET CHANGE IN FUND BALANCE		(73,034)		(73,034)	(19,183)		53,851
FUND BALANCE, beginning of year		73,034		73,034	 84,600		11,566
FUND BALANCE, end of year	\$	-	\$	-	\$ 65,417	\$	65,417

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – AMERICAN RESCUE PLAN ACT FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts			ents			
		Original		Final	Actual	Va	riance
REVENUES							
Intergovernmental	\$	304,570	\$	304,570	\$ 304,742	\$	172
Miscellaneous		-		-	1,242		1,242
Total Revenues		304,570		304,570	305,984		1,414
REVENUES OVER (UNDER) EXPENDITURES		304,570		304,570	305,984		1,414
OTHER FINANCING SOURCES (USES) Transfers out		(488,990)		(488,990)	(488,990)		
NET CHANGE IN FUND BALANCE		(184,420)		(184,420)	(183,006)		1,414
FUND BALANCE, beginning of year		184,420		184,420	184,320		(100)
FUND BALANCE, end of year	\$		\$	<u>-</u>	\$ 1,314	\$	1,314

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – STREET CAPITAL PROJECTS FUND YEAR ENDED JUNE 30, 2023

	Budget 2	Amounts			
	Original	Final	Actual	Variance	
REVENUES					
Licenses and permits	\$ 2,250	\$ 2,250	\$ 4,500	\$ 2,250	
Intergovernmental	689,934	689,934	652,362	(37,572)	
Miscellaneous	1,000	1,000	8,371	7,371	
Total Revenues	693,184	693,184	665,233	(27,951)	
EXPENDITURES					
Capital outlay	985,263	985,263	882,621	102,642	
Contingency	51,013	51,013		51,013	
Total Expenditures	1,036,276	1,036,276	882,621	153,655	
REVENUES OVER (UNDER) EXPENDITURES	(343,092)	(343,092)	(217,388)	125,704	
OTHER FINANCING SOURCES (USES) Transfers in	75,000	75,000	75,000		
NET CHANGE IN FUND BALANCE	(268,092)	(268,092)	(142,388)	125,704	
FUND BALANCE, beginning of year	268,092	268,092	253,548	(14,544)	
FUND BALANCE, end of year	\$ -	\$ -	\$ 111,160	\$ 111,160	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – STREET FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts									
	(	Original		Final		Actual	Variance			
REVENUES										
Intergovernmental	\$	200,000	\$	200,000	\$	209,789	\$	9,789		
Miscellaneous		600		600		4,136		3,536		
Total Revenues		200,600		200,600		213,925		13,325		
EXPENDITURES										
Personnel services		65,790		65,790		72,572		(6,782)		
Materials and services		93,746		93,746		68,057		25,689		
Capital outlay		19,000		19,000		9,193		9,807		
Contingency		16,736		16,736				16,736		
Total Expenditures		195,272		195,272		149,822		45,450		
REVENUES OVER (UNDER)										
EXPENDITURES		5,328		5,328		64,103		58,775		
OTHER FINANCING SOURCES (USES)										
Transfers out		(90,000)		(90,000)		(90,000)				
NET CHANGE IN FUND BALANCE		(84,672)		(84,672)		(25,897)		58,775		
FUND BALANCE, beginning of year		159,672		159,672		211,479		51,807		
FUND BALANCE, end of year	\$	75,000	\$	75,000	\$	185,582	\$	110,582		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – BUILDING RESERVE FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts							
	Original		Final		Actual		Variance	
REVENUES								
Miscellaneous	\$	500	\$	500	\$	5,217	\$	4,717
EXPENDITURES								
Capital outlay		45,000		45,000		23,275		21,725
Contingency		57,231		57,231				57,231
Total Expenditures		102,231		102,231		23,275		78,956
REVENUES OVER (UNDER) EXPENDITURES		(101,731)		(101,731)		(18,058)		83,673
OTHER FINANCING SOURCES (USES) Transfers in		25,000		25,000		25,000		-
NET CHANGE IN FUND BALANCE		(76,731)		(76,731)		6,942		83,673
FUND BALANCE, beginning of year		196,731		196,731		206,978		10,247
FUND BALANCE, end of year	\$	120,000	\$	120,000	\$	213,920	\$	93,920

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – PARK CAPITAL PROJECTS FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts								
	0	Priginal		Final	Actual		Variance		
REVENUES									
Licenses and permits	\$	400	\$	400	\$	400	\$	-	
Miscellaneous		1,000		1,000		8,210		7,210	
Total Revenues		1,400		1,400		8,610		7,210	
EXPENDITURES									
Capital outlay		162,000		162,000		35,069		126,931	
Contingency		37,397		37,397				37,397	
Total Expenditures		199,397		199,397		35,069		164,328	
REVENUES OVER (UNDER) EXPENDITURES		(197,997)		(197,997)		(26,459)		171,538	
OTHER FINANCING SOURCES (USES) Transfers in		136,806		136,806		136,806			
NET CHANGE IN FUND BALANCE		(61,191)		(61,191)		110,347		171,538	
FUND BALANCE, beginning of year		61,191		61,191		66,915		5,724	
FUND BALANCE, end of year	\$		\$		\$	177,262	\$	177,262	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – EQUIPMENT REPLACEMENT RESERVE FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts							
		Original Final		Actual		Variance		
REVENUES								
Miscellaneous	\$	300	\$	300	\$	1,677	\$	1,377
EXPENDITURES								
Capital outlay		50,000		50,000		45,387		4,613
Contingency		34,711		34,711				34,711
Total Expenditures		84,711		84,711		45,387		39,324
REVENUES OVER (UNDER) EXPENDITURES		(84,411)		(84,411)		(43,710)		40,701
OTHER FINANCING SOURCES (USES) Transfers in		65,000		65,000		65,000		-
NET CHANGE IN FUND BALANCE		(19,411)		(19,411)		21,290		40,701
FUND BALANCE, beginning of year		19,411		19,411		21,175		1,764
FUND BALANCE, end of year	\$		\$		\$	42,465	\$	42,465

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - WATER OPERATIONS

YEAR ENDED JUNE 30, 2023

	 Water Utility	Util	Water lity Capital	Interfund Eliminations	Total Water Operations
REVENUES					
Charges for services	\$ 1,072,957	\$	-	\$ -	\$ 1,072,957
Miscellaneous	 20,453		14,769		35,222
Total Revenues	1,093,410		14,769	-	1,108,179
EXPENDITURES					
Personnel services	384,330		-	-	384,330
Materials and services	349,914		-	-	349,914
Capital outlay	 632		128,748		129,380
Total Expenditures	734,876		128,748		863,624
REVENUES OVER (UNDER) EXPENDITURES	358,534		(113,979)	-	244,555
OTHER FINANCING SOURCES (USES)					
Capital contributions	-		6,305	-	6,305
Transfers in	-		250,000	(250,000)	-
Transfers out	 (440,000)			250,000	(190,000)
Total Other Financing Sources (Uses)	(440,000)		256,305		(183,695)
NET CHANGE IN FUND BALANCE	(81,466)		142,326	-	60,860
FUND BALANCE, beginning of year	 776,289		756,793		1,533,082
FUND BALANCE, end of year	\$ 694,823	\$	899,119	\$ -	\$ 1,593,942

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – WATER UTILITY FUND YEAR ENDED JUNE 30, 2023

	Budget Amounts								
		Original		Final		Actual		ariance	
REVENUES						_			
Charges for services	\$	891,300	\$	891,300	\$	1,072,957	\$	181,657	
Miscellaneous		3,000		3,000		20,453		17,453	
Total Revenues		894,300		894,300		1,093,410		199,110	
EXPENDITURES									
Personnel services		375,794		375,794		384,330		(8,536)	
Materials and services		447,157		447,157		349,914		97,243	
Capital outlay		30,000		30,000		632		29,368	
Contingency		18,305		18,305		-		18,305	
Total Expenditures		871,256		871,256		734,876		136,380	
REVENUES OVER (UNDER)									
EXPENDITURES		23,044		23,044		358,534		335,490	
OTHER FINANCING SOURCES (USES)									
Transfers out		(440,000)		(440,000)		(440,000)			
NET CHANGE IN FUND BALANCE		(416,956)		(416,956)		(81,466)		335,490	
FUND BALANCE, beginning of year		466,956		466,956		776,289		309,333	
FUND BALANCE, end of year	\$	50,000	\$	50,000	\$	694,823	\$	644,823	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – WATER UTILITY CAPITAL FUND YEAR ENDED JUNE 30, 2023

	Budget A	1mou	ints				
	Original		Final		Actual	V	'ariance
REVENUES							
Miscellaneous	\$ 2,000	\$	2,000	\$	14,769	\$	12,769
EXPENDITURES							
Capital outlay	772,000		772,000		128,748		643,252
Contingency	 42,748		42,748				42,748
Total Expenditures	814,748		814,748		128,748		686,000
REVENUES OVER (UNDER) EXPENDITURES	(812,748)		(812,748)		(113,979)		698,769
OTHER FINANCING SOURCES (USES)							
Capital contributions	16,968		16,968		6,305		(10,663)
Transfers in	 250,000		250,000		250,000		
Total Other Financing Sources (Uses)	 266,968		266,968		256,305		(10,663)
NET CHANGE IN FUND BALANCE	(545,780)		(545,780)		142,326		688,106
FUND BALANCE, beginning of year	 645,780		645,780		756,793		111,013
FUND BALANCE, end of year	\$ 100,000	\$	100,000	\$	899,119	\$	799,119

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – SEWER OPERATIONS

YEAR ENDED JUNE 30, 2023

	Sewer Utility U		Uti	Sewer lity Capital	Interfund Eliminations		Total Sewer Operations		
REVENUES									
Charges for services	\$	533,102	\$	-	\$	-	\$	533,102	
Miscellaneous		14,483		9,056				23,539	
Total Revenues		547,585		9,056		-		556,641	
EXPENDITURES									
Personnel services		280,199		_		-		280,199	
Materials and services		271,081		10,000		-		281,081	
Capital outlay		74,120		550,898				625,018	
Total Expenditures		625,400		560,898				1,186,298	
REVENUES OVER (UNDER)									
EXPENDITURES		(77,815)		(551,842)		-		(629,657)	
OTHER FINANCING SOURCES (USES)									
Capital contributions		-		80,937		-		80,937	
Transfers in		-		538,990		(10,000)		528,990	
Transfers out		(171,000)		-		10,000		(161,000)	
Total Other Financing Sources (Uses)		(171,000)		619,927		_		448,927	
NET CHANGE IN FUND BALANCE		(248,815)		68,085		-		(180,730)	
FUND BALANCE, beginning of year		459,278		998,674		_		1,457,952	
FUND BALANCE, end of year	\$	210,463	\$	1,066,759	\$	-	\$	1,277,222	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – SEWER UTILITY FUND YEAR ENDED JUNE 30, 2023

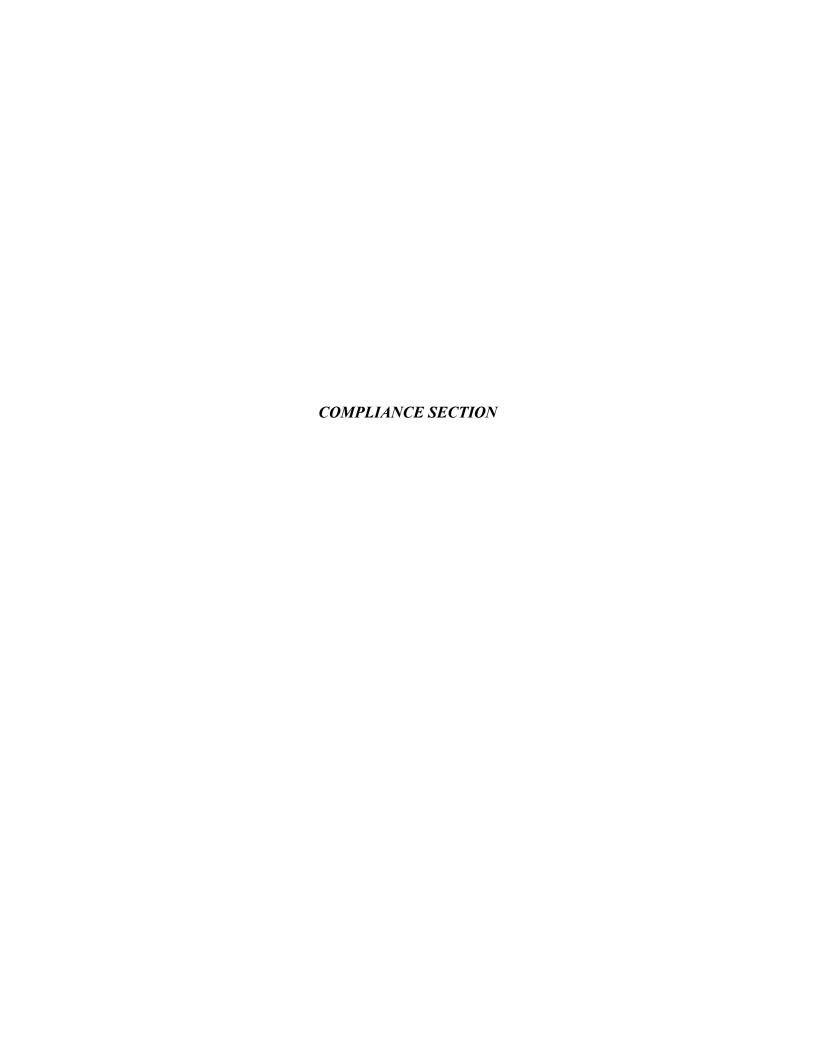
	Budget A	1mou	ents				
	Original		Final	 Actual	V	ariance	
REVENUES							
Charges for services	\$ 514,600	\$	529,290	\$ 533,102	\$	3,812	
Miscellaneous	 1,250		12,250	 14,483		2,233	
Total Revenues	515,850		541,540	547,585		6,045	
EXPENDITURES							
Personnel services	269,146		277,149	280,199		(3,050)	
Materials and services	248,518		266,205	271,081		(4,876)	
Capital outlay	89,000		89,000	74,120		14,880	
Contingency	4,866		4,866			4,866	
Total Expenditures	611,530		637,220	625,400		11,820	
REVENUES OVER (UNDER) EXPENDITURES	(95,680)		(95,680)	(77,815)		17,865	
OTHER FINANCING SOURCES (USES) Transfers out	(171,000)		(171,000)	(171,000)			
NET CHANGE IN FUND BALANCE	(266,680)		(266,680)	(248,815)		17,865	
FUND BALANCE, beginning of year	316,680		316,680	459,278		142,598	
FUND BALANCE, end of year	\$ 50,000	\$	50,000	\$ 210,463	\$	160,463	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – SEWER UTILITY CAPITAL FUND YEAR ENDED JUNE 30, 2023

	Budget A	Amounts			
	Original	Final	Actual	Variance	
REVENUES					
Intergovernmental	\$ 3,300,000	\$ 3,300,000	\$ -	\$ (3,300,000)	
Miscellaneous	1,500	1,500	9,056	7,556	
Total Revenues	3,301,500	3,301,500	9,056	(3,292,444)	
EXPENDITURES					
Materials and services	22,500	22,500	10,000	12,500	
Capital outlay	4,805,696	4,805,696	550,898	4,254,798	
Contingency	31,427	31,427		31,427	
Total Expenditures	4,859,623	4,859,623	560,898	4,298,725	
REVENUES OVER (UNDER)					
EXPENDITURES	(1,558,123)	(1,558,123)	(551,842)	1,006,281	
OTHER FINANCING SOURCES (USES)					
Capital contributions	15,128	15,128	80,937	65,809	
Transfers in	538,990	538,990	538,990		
Total Other Financing Sources (Uses)	554,118	554,118	619,927	65,809	
NET CHANGE IN FUND BALANCE	(1,004,005)	(1,004,005)	68,085	1,072,090	
FUND BALANCE, beginning of year	1,056,505	1,056,505	998,674	(57,831)	
FUND BALANCE, end of year	\$ 52,500	\$ 52,500	\$ 1,066,759	\$ 1,014,259	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) – BUDGET AND ACTUAL – DEBT SERVICE FUND YEAR ENDED JUNE 30, 2023

		Budget A	1 <i>mou</i>	ents				
	-	Original		Final	 Actual	Va	riance	
REVENUES					 			
Intergovernmental	\$	23,249	\$	23,249	\$ 23,249	\$	-	
Miscellaneous		1,001		1,001	9,417		8,416	
Total Revenues		24,250		24,250	32,666		8,416	
EXPENDITURES								
Debt service								
Principal		181,013		181,013	179,318		1,695	
Interest		62,199		62,199	 63,894		(1,695)	
Total Expenditures		243,212		243,212	243,212			
REVENUES OVER (UNDER)								
EXPENDITURES		(218,962)		(218,962)	(210,546)		8,416	
OTHER FINANCING SOURCES (USES)								
Transfers in		236,000		236,000	236,000		_	
NET CHANGE IN FUND BALANCE		17,038		17,038	25,454		8,416	
FUND BALANCE, beginning of year		326,907		326,907	327,322		415	
FUND BALANCE, end of year	\$	343,945	\$	343,945	\$ 352,776	\$	8,831	





#### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Honorable Mayor and Members of the City Council City of Dayton Dayton, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the City of Dayton, Oregon (the City) as of and for the year ended June 30, 2023, and have issued our report thereon dated January 22, 2024.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).
- Accountability for collecting or receiving money by elected officials no money was collected or received by elected officials.

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except for overexpenditures of appropriations as detailed in the notes to the financial statements.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

#### Restriction on Use

This report is intended solely for the information and use of the City Council and management of the City of Dayton, Oregon and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

GROVE, MUELLER & SWANK CERTIFIED PUBLIC ACCOUNTANTS

Bv:

Devan W. Esch, Principal

January 22, 2024